Bangladesh Journal of Political Economy

© 2019 Bangladesh Journal of Political Economy Vol. 35, No. 1, June 2019, pp. 27-42 Bangladesh Economic Association (ISSN 2227-3182)

# Structure of Credit Markets and Government Budget Financing in Bangladesh

# KHAN H. ZAHID\*

**Abstract:** The nexus between fiscal and monetary policy in emerging countries like Bangladesh has not been studied in depth. A key question is whether emerging market governments use money creation to finance their budget deficit ("print" money). Such temptations may exist because it allows political governments to make promises to the electorate and money creation is a way to fulfil those promises. However, "monetization" of the budget deficit can eventually lead to inflation.

Unlike advanced countries, most emerging countries do not have welldeveloped financial markets, and, hence, often, monetization is not a choice but almost a routine activity.

This paper looks at the structure of financial markets in Bangladesh, particularly the credit side, the structure and instruments of government borrowing from the credit markets, and then considers the monetization issue. The results suggest that some degree of monetization does occur in the country, but its magnitude is not very large.

## Introduction

The nexus between fiscal and monetary policy in emerging countries like Bangladesh has not been studied in depth. A key question is whether emerging market governments use money creation to finance their budget deficit ("print" money). Such temptations may exist because it allows political governments to make promises to the electorate and money creation is a way to fulfil those promises. However, "monetization" of the budget deficit can eventually lead to inflation. There is an extensive literature on the nexus between fiscal and

<sup>\*</sup> Department of Economics, Phillips School of Business, High Point University, High Point, NC 27268, USA, <u>kzahid@highpoint.edu</u>; <u>kzahid@yahoo.com</u>

monetary policy, deficit monetization and inflation. See for example, Hamburger, M. & Zwick, B. (1982), Gupta, K. (2006), Sikken, B. J. and de Haan, J. (1998), Zahid, K., (1985), and Zahid, K. (1988).

Financial markets, particularly the credit and debt capital market side, in Bangladesh are still not very well developed. The most developed part of this system is the commercial banking system. The government has encouraged the development of a non-bank debt capital market system but it is still in a nascent state.

In this paper we analyze the credit markets from a number of angles – demand, supply, the institutional structure of the credit market (i.e., financial intermediaries and the structure of credit), and whether the system is market-based or non-market based.

## The Structure of Financial Markets in Bangladesh

#### Demand side of the credit market

On the demand side, there are two major sectors that borrow funds: the government and, the private business sector. Table 1 shows the types of loans available in Bangladesh credit markets. Consumers still form a small (but growing) segment on the demand side, but the bulk of the demand comes from government and businesses. Most of consumer credit consists of housing loans and credit card loans, both of which are supplied primarily by the commercial banks. We do not have data on the breakdown of debt between consumer and business, but Table 1, which shows the interest rates on various types of lending in Bangladesh by the banking sector, is indicative of the fact that consumer credit is not a big part of their lending: only two out of the nine categories of lending listed in Table 1 are consumer loans, the remaining seven being all business-related. Moreover, as the table shows, consumer (as well as other) lending rates are very high (reflecting the high credit risk of lending in a highly underdeveloped lending market), suggesting that the demand for consumer loans is not likely to be high.

## Supply side

On the supply side, the main source of credit are savings from the household, business and government sectors. However, emerging countries like Bangladesh often have an extra source of savings – foreign grants and aid – that can also be a significant source of funds.

29

Financial institutions exist, of course, in order to intermediate between the ultimate savers and the borrowers. In Bangladesh, commercial banks and a limited number of non-bank financial institutions (NBFIs) form the main category of financial intermediaries in existence. NBFIs cannot create money, but banks can under the standard money multiplier process. According to Bangladesh Bank<sup>3</sup>,

Banks in Bangladesh are primarily of two types:

- Scheduled Banks: The banks which get license to operate under Bank Company Act, 1991 (Amended up to 2013) are termed as Scheduled Banks.
- Non-Scheduled Banks: The banks which are established for special and definite objective and operate under the acts that are enacted for meeting up those objectives, are termed as Non-Scheduled Banks. These banks cannot perform all functions of scheduled banks.

There are **58 scheduled banks** in Bangladesh who operate under full control and supervision of Bangladesh Bank which is empowered to do so through Bangladesh Bank Order, 1972 and Bank Company Act, 1991. Scheduled Banks are classified into following types:

- State Owned Commercial Banks (SOCBs): There are **6** SOCBs which are fully or majority-owned by the Government of Bangladesh.
- Specialized Banks (SDBs): **3 specialized banks** are now operating which were established for specific objectives like agricultural or industrial development. These banks are also fully or majority-owned by the Government of Bangladesh.
- Private Commercial Banks (PCBs): There are **40 private commercial banks** which are majorly owned by the private entities. PCBs can be categorized into two groups:
- Conventional PCBs: **32 conventional PCBs** are now operating in the industry. They perform the banking functions in conventional fashion i.e. interest based operations.
- Islami Shariah based PCBs: There are **8 Islami Shariah based PCBs** in Bangladesh and they execute banking activities according to Islami Shariah based principles i.e. Profit-Loss Sharing (PLS) mode.
- Foreign Commercial Banks (FCBs): 9 **FCBs** are operating in Bangladesh as the branches of the banks which are incorporated in abroad.

There are now 5 non-scheduled banks in Bangladesh:

- Ansar VDP Unnayan Bank,
- Karmashangosthan Bank,
- Grameen Bank,
- Jubilee Bank,
- Palli Sanchay Bank

#### **Non-Bank FIs (NBFI)**

Non-Bank Financial Institutions (NBFIs) are those types of financial institutions which are regulated under Financial Institution Act, 1993 and controlled by Bangladesh Bank. Now, **34 FIs** are operating in Bangladesh. Out of the total, 2 is fully government owned, 1 is the subsidiary of a SOCB, 15 were initiated by private domestic initiative and 15 were initiated by joint venture initiative.

The major difference between banks and NBFIs are as follows:

- FIs cannot issue cheques, pay-orders or demand drafts.
- FIs cannot receive demand deposits,
- FIs cannot be involved in foreign exchange financing. FIs can conduct their business operations with diversified financing modes like syndicated financing, bridge financing, lease financing, securitization instruments, private placement of equity etc.

Although Bangladesh Bank mentions securitization and other new forms of financing here, these are new innovations in Bangladesh credit markets in their infancy, and, in any case, data on them are not available.

According to a Bangladesh Bank-sponsored study

The main non-bank financial institutions operating in Bangladesh are the Industrial Development Bank of Bangladesh, Equity Participation Fund, Bangladesh Industrial Credit and Investment Trust Corporation, Investment Corporation of Bangladesh, National Investment Trust, the House Building Finance Corporation, United Leasing Co., Industrial Development and Leasing Company, Industrial Promotion and Development Company, Saudi-Bangladesh Industrial and Agricultural Investment Company, Phoenix Leasing Company, Union Capital, Uttara Finance and Investment, UAE-Bangladesh Investment Company, International Leasing and Financial Services, Prime Finance and

#### 30

Investment, Bay Leasing and Investment, Delta-BRAC Housing Finance Corporation, Bangladesh Infrastructure Finance Fund Limited, Peoples Leasing and Financial Services, Infrastructural Development Company, Bangladesh Industrial Finance Company, National Housing Finance and Investment, MIDAS Financing, First Lease International, Agrani SME Financing Company Limited and Bangladesh Finance and Investment. These institutions conduct business in industrial, commercial and housing financing, and in the stock market activities. They are also granted permission by the Bangladesh Bank to participate in the inter-bank money market transactions.

The credit products offered by these NBFIs include:

- Financial/Capital Lease: Provide a long-term solution that allows customers to free up working capital
- Operational Lease: An operational lease entails the client renting an asset over a time period that is substantially less than the asset's economic life. It offers short-term flexibility, which may allow the customer to take advantage of off-balance sheet accounting treatment.
- Hire-purchase: A hire purchase is an alternative to a lending transaction for the equipment purchase. It is usually employed for retail or individual financing of smaller items, such as consumer products. However, hire purchase option is also suitable for business houses depending on tax practices.
- Sale & lease back: Ideal for customers looking to generate liquidity from their existing equipment and reinvest the proceeds back into the business.
- Home loan & real estate financing: House loan and real estate financing is extended for purchase of apartment and house, construction of residential house, purchase of chamber and office space for professionals, purchase of office space and display center, purchase and construction of commercial building, real estate developer for construction of apartment project. Mostly mid to long term in nature.
- Factoring of Accounts Receivables: Financing against invoices raised by the supplier after asking the delivery successfully. Major Features are evolving Short Term Facility, Permanent Assignment of Payment, Financing against invoices, Post-delivery financing
- Work-order Financing: Finance against the assignment of bill arising out of work orders on a revolving basis. The company shall take assignment of suitable work orders and / or invoices and finance the client against those.

- Syndication of large loan: Making available a large financing for a corporate client. Arrange syndicated financing in the mode of loan, lease, equity, working capital, or any combination thereof. Particularly useful for large projects requiring large scale investment and no single financier wants to take the whole risk. Example: Greenfield project.
- Advisory Services: Advisory services are comprehensive financial, economic and strategic advice to companies for growth, profitability, and sustainability. This includes providing wide range of services, such as corporate counselling, project counselling, capital restructuring, financial engineering, diagnosing financial problems.
- Securitization: Securitization is the issuance of financial instruments backed by assets and/or cash flows. This is one of the modern financial services, which solves specific type of financial needs of business organizations.
- Merchant Banking: Issue Management, underwriting, Portfolio Management & Corporate advising.
- Securities Services: Brokerage Services and as full service Depository Participant (DP) Apart from the brokerage services, securities services also provide the services like BO (Beneficial Owner accounts opening and maintenance, Dematerialization, Re-materialization, Transfers and multiple accounts movement, Lending and borrowing etc.

Bangladesh Bank credit is available only to financial institutions (banks and NBFIs) and the government, while for the general public (businesses or consumers), banks and NBFIs are the primary source of credit.

#### Structure of Credit

There are three major types of formal credit instruments in Bangladesh – government securities, Bangladesh Bank securities and direct loans from commercial banks. Government securities are issued mainly to finance government spending, while Bangladesh Bank securities are issued for monetary policy purposes. Besides these two items, almost the entire formal credit market consists of bank loans.

Finally, most of the commercial bank credit instruments, as they are loans to borrowers directly, are non-marketable. Only the government and BB securities are marketable, i.e., there exists a limited secondary market for these instruments among banks and a few other financial institutions.

32

Thus, the credit market is Bangladesh works mostly like this: whenever anyone other than the government needs funds to finance their excess spending (which is called dissaving), they will have to get a loan from a commercial bank. This is a direct loan to the borrower and it is non-marketable (i.e., the borrower has to hold it until maturity and pay off the whole loan itself). It is also non-marketable in the sense that the banks also cannot sell off this asset from their balance sheet in a secondary market. It must be said that Bangladesh, like many other emerging countries, is trying to develop its secondary markets to give it more depth and extent.

Table 2 shows the financial markets data on credit from the demand side (by the public and the private sector) and from the supply side (Banking sector, Non-Bank Depository Corporation and the National Savings Directorate). For the latest year of data available, in FY2018 (i.e., 2017-18), total domestic credit outstanding was Tk. 13,118,620 mill. (approx. \$159,983 mill.). Out of this amount, the public sector totalled Tk. 3,295,210 mill. (\$40,185 mill.; 26%), and the private sector accounted for Tk. 9,702,150 mill. (\$118319 mill.; 74%). Government credit came from banking sector (29%), and for the total public sector, 31% came from the banking sector.

Two significant trends are evident in the period shown in Table 2:

- (1) The share of the public sector has declined significantly as a percent of total credit outstanding, while the share of the private sector has increased significantly over the period. This is primarily due to the growth of the private sector in the country. This is shown in Chart 1.
- (2) The second trend observable in Table 2 is the significant drop in the banking sector's share in total public sector credit over the period. Starting at 54% in FY2007, it reached a peak of 65% in FY2013 before dropping dramatically to 31% by FY2018. This is shown in Chart 2. This suggests that since FY2013, the government has significantly reduced its financing of the budget from the banking sector.

#### Structure of Government budget financing

The government borrows through the government securities market, using two types of financial instruments: (1) selling Treasury Bills (T-Bills) & Bonds to the *banking system*, including the central bank, and (2) selling various savings certificates/instruments to the *non-bank public* through the National Savings Directorate (NSD). These instruments include for example, Savings Certificates,

Post Office Savings Accounts, Wage Earners' Development Bonds, and US dollar bonds. There is a limited secondary market for T-bills and bonds, where the main participants are the commercial banks and BB. Most of the savings instruments for the non-bank public are non-marketable; interest is paid to the certificate holders by the government on a regular basis until maturity. Most of these savings instruments are either short- or medium-term (ranging from 3-month to 5 years).

According to Bangladesh Bank overview of the government securities market in Bangladesh

Government securities market of Bangladesh consists of tradable and nontradable securities. Non-tradable securities include National Savings Certificates i.e. Sanchayapatras and Sanchayabonds which are only for retail investors. The tradable securities include Treasury Bills (T-Bills) of 91, 182 and 364 days maturities and Bangladesh Government Treasury Bonds (BGTB) of 2, 5, 10, 15 and 20 years maturities. T-Bills and BGTBs are issued through auctions. Only Primary Dealers (PD) can submit bids in the auctions. Other institutions and individuals can submit bids in auction but through the PDs. At present 20 banks are performing as Primary Dealer. T-Bills and BGTBs can be sold in the secondary market.

Non-resident individual and institutional investors are also eligible to buy BGTBs through a Non-Resident Foreign Currency Account and Non-Resident Investor's Taka Account maintained with commercial banks of Bangladesh.

Unlike most advanced countries, in emerging countries like Bangladesh, government financing of the budget also includes foreign financing. There is a certain amount of financing from foreign grants, which goes primarily into "poverty alleviation-type" expenditures (e.g., food aid). Second, the government also relies significantly on foreign aid. Another difference is in the non-bank financing category, where the reliance is mainly on non-marketable financing (e.g., savings bonds sold directly to the individual public at high interest rates). Lack of marketable credit instruments is mainly due to the lack of a developed financial market, and hence, a historical reliance on the banking system (including, the fact that many banks are state-owned or state-sponsored).

Table 3 provides data on government budget financing from FY2010 to FY2018. The dat show that financing from the banking sector is quite variable over the period, including some years where it was significantly negative (i.e., paying down the debt owed to the banking sector), while, in some years borrowing from the banking sector was very high.

35

#### Does the Government "print" money to finance its deficit?

We call this "direct monetization" of the deficit. When the government borrows from the central bank (Bangladesh Bank), or the commercial banks (by selling Tbills and bonds to the banking system), it increases the country's monetary base and hence money supply. Thus, direct monetization is the part borrowed directly from Bangladesh Bank and the commercial banks. From Table 3, we can see that on average, financing of the deficit from the banking sector was 9%. Borrowing from the non-bank public averaged 52%.

#### Indirect Monetization

But, there is also indirect monetization, which includes the standard money multiplier process plus foreign financing. We know from basic money and banking courses, both the central bank and the commercial banks are the only sectors in the economy that have the power to create money in their normal course of business.

When the government borrows from Bangladesh Bank or the commercial banks, the money creation process is known as the money multiplier process – which creates additional money in the economy. Foreign financing also leads to money creation because, all foreign exchange coming into the country, has to be surrendered to Bangladesh Bank by law. This also adds to the monetary base of the country's central bank and leads to money creation through the money multiplier process and hence is also part of indirect monetization. Table 3 shows that foreign financing was 38.7% of the total budget financing on average for the period covered.

Direct monetization has been small (9%) compared to the other sources of financing (91%) from non-bank sources and foreign financing.

#### Conclusion

Credit markets in Bangladesh are still underdeveloped and evolving. On the demand side, there are two major sectors that borrow funds: the government and, the private business sector. Consumers still form a small segment on the demand side, but the bulk of the demand comes from government and businesses.

On the supply side, the main source of credit are savings from households, businesses and government, supplied through financial intermediaries. However, emerging countries like Bangladesh often have an extra source of savings – foreign grants and aid – that has also been a significant source of funds.

In Bangladesh, commercial banks and a limited number of non-bank financial institutions (NBFIs) form the main category of financial intermediaries. NBFIs cannot create money, but banks can under the standard money multiplier process.

There are three major types of formal credit instruments in Bangladesh – government securities, Bangladesh Bank securities and direct loans from commercial banks. Government securities are issued mainly to finance government spending, while Bangladesh Bank securities are issued for monetary policy purposes. Besides these two items, almost the entire formal credit market consists of bank loans.

We found two observable trends in the country's credit markets: (1) The share of the public sector has declined while and the share of the private sector has increased significantly as a percent of total credit outstanding in recent years. (2) There has been a significant drop in the banking sector's share in total credit supplied to the public sector in recent years.

A look at the government budget financing data shows that, on average, financing of the deficit from the banking sector (Bangladesh bank plus the commercial banking system) was 9% in the last 10 years.

From a policy perspective, this speaks volumes for the independence of the country's central bank (Bangladesh Bank) – it has not been a check-writing entity for the government, but has used it independence in a judicial way; and, the government has been reducing its reliance on the banking system to finance its expenditures.

#### References

- 1. Bangladesh Bank, http://www.assignmentpoint.com/business/banking/departmentof-financial-institutions-and-markets-bangladesh-bank.html.
- 2. Bangladesh Bank, https://www.bb.org.bd/fnansys/govsecmrkt/index.php.
- Bangladesh Bank, Major Economic Indicators: Monthly Update, Volume 08/2018, p.23 Budget Financing Table. https://www.bb.org.bd/econdata/ openpdf.php?i=6.
- 4. Bangladesh Bank, Monthly Economic Trends, Statisticaltable.xlsx, https://www.bb.org.bd/econdata/index.php.
- Hamburger, M. & Zwick, B. (1982), Deficits, Money & Inflation", Journal of Monetary Economics, No. 10.
- Gupta, K. (2006). Business & Economics-Budget Deficits and Economic Activity in Asia, Routledge, Jul 13, 2006.
- https://books.google.com/books?id=w\_iJAgAAQBAJ&dq=deficit+monetization&source =gbs\_navlinks\_s.
- Sikken, Bernd Jan and de Haan, Jakob (1998), "Budget deficits, monetization, and central bank independence in developing countries", Oxford Economic Papers, Volume 50, Issue 3, 1 July 1998, Pages 493–511.

https://doi.org/10.1093/oxfordjournals.oep.a028658.

- Zahid, K., (1985), "Monetary Accommodation of Government Budget Deficits, and Sterilization Policies: An Empirical Analysis of Nine OECD Countries, unpublished Ph.D. dissertation, Columbia University.
- Zahid, K. (1988). Government Budget Deficits and Interest Rates: The Evidence since 1971, Using Alternative Deficit Measures. Southern Economic Journal, 54(3), 725-731. doi:10.2307/1059015.

|  |           | St.                 | ate Owned | State Owned Commercial Banks | Banks       |       |             |                    |                        | Private Banks   | nks                               |                         |             |
|--|-----------|---------------------|-----------|------------------------------|-------------|-------|-------------|--------------------|------------------------|---|-----------------------------------|-------------------------|-------------|
| Interest Rates on                          | Sonali    | Agrani              | Janata    | Rupali                       | BASIC       | BDBL  | The City    | UCBL               | ABBL                   | IFIC  | NBL                               | Uttara                  | Pubali      |
| Lending Rates:                             | -         | 2                   | 3         | 4                            | 5           | 9     | 6           | 10                 | 11                     | 12  | 13                                | 14                      | 15          |
| Agriculture                                |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
|  | 4.00-9.00 | 4.00-9.00 4.00-9.00 | 4.00-9.00 | 4.00-9.00                    | 9.00        | 9.00  | 7.50        | 9.00               | 9.00                   | 9.00  | 9.00                              | 9.00                    | 4.00-9.00   |
| Sub-Category-2                             | •         | ·                   |           |                              | ,           | ,     |             | ı                  | ı                      | 9.00  | ,                                 | ,                       | ,           |
| Term Loan to Large & Medium Scale Industry |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| Sub-Category-1                             | 9.00      | 9.00                | 9.00      | 9.00                         | 9.00        | 9.00  | 10.50-14.50 |                    | ı                      | 9.00  | 9.00                              | 9.00-12.00              | 9.00-14.00  |
| Sub-Category-2                             | •         |                     |           |                              |             |       |             | 14.00-17.00        |                        | 9.00  |                                   |                         |             |
| Term Loan to Small Industry                |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| Sub-Category-1                             | 9.00      | 9.00                | 9.00      | 9.00                         | 9.00        | 9.00  | 17.00       | 12.50-15.50        | ı                      | 9.00-12.00  | 12.00-15.00                       | 9.00-12.00 13.50-14.00  | 13.50-14.00 |
| Sub-Category-2                             |           | I                   | ı         | 1                            | ı           | ,     |             | 14.00-17.00        | ı                      | 9.00-12.00  |                                   | ı                       | ı           |
| Working Capital to Industry                |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| i) Working Capital to Large & Medium Scale | Scale     |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| Industry                                   |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| Sub-Category-1                             | 9.00      | 9.00                | 9.00      | 9.00                         | 9.00        | 9.00  | 10.50       | 9.00-12.00         | ı                      | 9.00  | 9.00                              | 9.00                    | 9.00        |
| Sub-Category-2                             |           | ī                   | ,         |                              | ī           | ,     |             | 14.00-17.00        | ı                      | 9.00  |                                   | 9.00-12.00              | ,           |
| ii) Working Capital to Small Industry      |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| Sub-Category-1                             | 9.00      | 9.00                | 9.00      | 9.00                         | 9.00        | 9.00  | 14.50       | 12.50-15.50        | ı                      | 9.00-12.00  | 12.00-15.00                       | 9.00                    | 9.00        |
| Sub-Category-2                             | ,         | ī                   |           | ī                            | ,           | ,     | ,           | 14.00-17.00        | ı                      | ı   | ,                                 | 11.00-14.00             | ,           |
| Exports                                    | 7.00      | 7.00                | 7.00      | 7.00                         | 7.00        | 7.00  | 7.00        | 7.00               | 7.00                   | 7.00  | 7.00                              | 7.00                    | 7.00        |
| Trade Financing                            |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| Sub-Category-1                             | 9.00      | 12.00               | 9.00      | 9.00                         | 9.00        | 9.00  | 14.00       | 9.00-12.00         | 9.00-15.50             | 9.00  | 12.00-15.00                       | 11.00-14.00             | 13.50       |
| Sub-Category-2                             |           | ,                   |           | ,                            | ,           | ,     | 14.00       | 11.50-14.50        | 9.00-16.00             | 9.00  | ,                                 | ,                       | ,           |
| Housing Loan                               |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| Sub-Category-1                             | 9.00      | 10.00-11.00         | 9.00      | <b>9</b> <u>10.00</u>        | 9.00        | 9.00  | 13.50       | 2.50-15.50         | 2.50-15.50 12.00-15.00 |   | 9.50-12.50 12.00-15.00 9.00-12.00 | 9.00-12.00              | 12.50       |
| Sub-Category-2                             | •         | 10.00-11.00         | ,         | ,                            | 9.00        | ,     | 11.25       |                    |                        |   | ,                                 | ı                       | ı           |
| Consumer Credit                            |           |                     |           |                              |             |       |             |                    |                        |   |                                   |                         |             |
| Sub-Category-1                             | 13.00     | 12.00               | 9.00      | 13.00                        | 10.00-11.50 | ī     | 13.00       | ₩.00-13.00         | 16.00-19.00            | ₩.00-13.00 16.00-19.00 11.50-14.50 12.00-15.00 9.00-14.00 12.00-16.50 | 12.00-15.00                       | 9.00-14.00              | 2.00-16.5   |
| 3ub-Category-2                             |           | ,                   |           |                              |             | 12.00 | 14.00       | <b>X</b> .50-14.50 |                        | 11.50-14.50   |                                   | ,                       | ,           |
| Others<br>Suh-Category-1                   | ,         | 9 00-13 00          | 5 00-9 00 | 7 00-14 00 11 00-12 00       | 11 00-12 00 | 12 00 | 20.50       | 8 50-11 50         | 9 00-10 00             | 00.6  | 12 00-15 00                       | 12 00-15 00 10 00-14 00 | 13 50       |
| Suh-Category -                             | 00.6      | -                   |           | -                            | -           | · ·   | 10.50       | 18 50-21 50        | 14 00-1-00             |   | -                                 |                         |             |

|                   |                               |                  | Tat                                 | ole 2: Struc      | ture of C       | redit in Ba               | Table 2: Structure of Credit in Bangladesh <sup>13</sup> (in Taka Crores) | Taka Crore        | (Sé                 |                   |                                  |
|-------------------|-------------------------------|------------------|-------------------------------------|-------------------|-----------------|---------------------------|---|-------------------|---------------------|-------------------|----------------------------------|
|                   | Domestic C                    | Credit           |                                     |                   |                 |                           |   | £                 |                     |                   |                                  |
|                   | Public Sector                 | ctor             |                                     |                   |                 |                           |   | Private<br>Sector | Total               | Ratios            | ios                              |
| End of            | Government (Net) <sup>1</sup> | ent              |                                     | Other<br>Sector   | Public          | Total                     | Daulting  |                   |                     | Private           | Public                           |
| Period            |                               |                  | Banking                             |                   |                 |                           | sector as %   | Ē                 | 1 Utat<br>Domestic  | Sector as % of    | sector as                        |
|                   | Banking<br>Sector             | Total<br>(5+6+7) | sector<br>as % of<br>govt.<br>total | Banking<br>Sector | Total<br>(9+10) | Total<br>Public<br>Sector | of Public<br>sector total   | I otal            | Credit<br>(8+11+14) | al<br>mest<br>dit | % of total<br>Domestic<br>Credit |
|                   | 5                             | ~                | 5/8                                 | 6                 | 11              | 8+11                      | (5+9)/(8+11)  | 14                | 15                  | 14/15             | (8+11)/15                        |
| 2006-07           | 35910                         | 79579            | 45%                                 | 15760             | 15801           | 95379                     | 54%   | 160284            | 255664              | 63%               | 37%                              |
| 2007-08           | 46721                         | 92944            | 50%                                 | 10114             | 10141           | 103085                    | 55%   | 199242            | 302327              | 966%              | 34%                              |
| 2008-09           | 57982                         | 107829           | 54%                                 | 10884             | 10955           | 118785                    | 58%   | 229115            | 347899              | 966%              | 34%                              |
| 2009-10           | 54225                         | 115782           | 47%                                 | 12763             | 12857           | 128639                    | 52%   | 285393            | 414032              | 69%               | 31%                              |
| 2010-11           | 73201                         | 137012           | 53%                                 | 16901             | 17009           | 154021                    | 58%   | 359510            | 513531              | 70%               | 30%                              |
| 2011-12           | 91701                         | 155824           | 59%                                 | 15284             | 15330           | 171154                    | 63%   | 429486            | 600640              | 72%               | 28%                              |
| 2012-13           | 110095                        | 174978           | 63%                                 | 9377              | 9421            | 184399                    | 65%   | 477442            | 661841              | 72%               | 28%                              |
| 2013-14           | 117498                        | 194107           | 61%                                 | 12613             | 12654           | 206760                    | 63%   | 537771            | 744531              | 72%               | 28%                              |
| 2014-15           | 110225                        | 215482           | 51%                                 | 16449             | 16529           | 232011                    | 55%   | 607143            | 839155              | 72%               | 28%                              |
| 2015-16           | 114189                        | 252863           | 45%                                 | 15573             | 15681           | 268544                    | 48%   | 711423            | 679967              | 73%               | 27%                              |
| 2016-17           | 97308                         | 288378           | 34%                                 | 16744             | 16887           | 305264                    | 37%   | 824384            | 1129648             | 73%               | 27%                              |
| 2017-18           | 94868                         | 329521           | 29%                                 | 11338             | 12126           | 341647                    | 31%   | 970215            | 1311862             | 74%               | 26%                              |
| Period<br>Average | 83660                         | 178691           | 47%                                 | 13650             | 13783           | 192474                    | 51%   | 482617            | 675091              | 71%               | 29%                              |

39

|         | Net                                   | Net non-                        | Total     | Net         | Total     | Direct       |
|---------|---------------------------------------|---------------------------------|-----------|-------------|-----------|--------------|
|         | borrowing<br>of                       | bank                            | domestic  | foreign     | financing |              |
|         | the Govt.<br>from                     | borrowing<br>of                 | financing | financing 3 |           | Monetization |
| Year    | the<br>banking<br>system <sup>1</sup> | the Govt.<br>from<br>the public |           |             |           | (%)          |
| 1       | 2                                     | 3                               | 4=(2+3)   | 5           | 6=(4+5)   | 7 = (2/6)    |
| 2009-10 | -4376                                 | 12256                           | 7880      | 10219       | 18099     | -24.2%       |
| 2010-11 | 19176                                 | 3013                            | 22189     | 7470        | 29659     | 64.7%        |
| 2011-12 | 18784                                 | 2241                            | 21025     | 9714        | 30740     | 61.1%        |
| 2012-13 | 17873                                 | 7725                            | 25598     | 15080       | 40678     | 43.9%        |
| 2013-14 | 6628                                  | 15352                           | 21980     | 14224       | 36204     | 18.3%        |
| 2014-15 | -7371                                 | 34724                           | 27353     | 17068       | 44420     | -16.6%       |
| 2015-16 | 4327                                  | 34167                           | 38493     | 20214       | 58707     | 7.4%         |
| 2016-17 | -17465                                | 53685                           | 36221     | 20863       | 57084     | -30.6%       |
| 2017-18 | -1127                                 | 47493                           | 46366     | 41158       | 87523     | -1.3%        |
| Average | 4050                                  | 23406                           | 27456     | 17334       | 44790     | 9%           |

Table 3:<sup>16</sup>: Government borrowing (net) from the monetary (BB and banks) and nonmonetary sector<sup>17</sup> (Tk. Crores)

Figure 1: Share of Public and Private Sector in the Credit Markets, FY 2007 - FY 2018

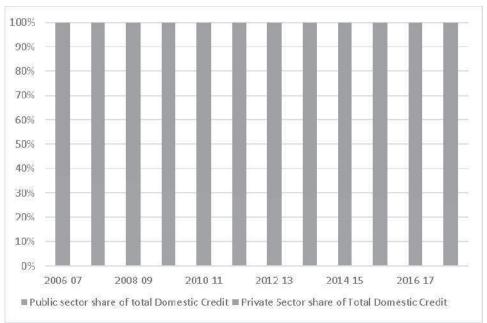
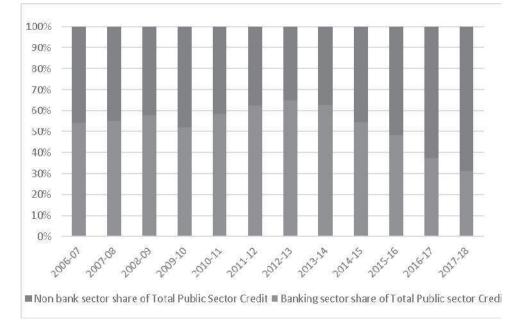


Figure 2: Banking vs. Non-bank sector share of Public Sector Credit, FY 2007-FY2018



#### Endnotes

- 1. Market-based means primarily if there exists a secondary market for the trading of credit instruments and if a derivatives market exist.
- 2. In this paper, we focus on the bank credit market and the debt capital market side of the financial market system in Bangladesh. We do not look at the stock market, or equity capital market side of the financial system.
- 3. Source: https://www.bb.org.bd/fnansys/bankfi.php.
- 4. Source:http://www.assignmentpoint.com/business/banking/department-of-financialinstitutions-and-markets-bangladesh-bank.html.
- 5. Private sector debt instruments like corporate bills and bonds are almost non-existent.
- 6. This discussion relates only to the lending or credit markets, not equity markets. Thus, businesses in Bangladesh can also raise funds in the equity market through IPOs, secondary offerings, etc. Issuance of marketable bonds by the private sector which is a part of the credit markets is still not a big item in Bangladesh.
- 7. Non-Bank Depository Corporations (NBDCs) are not defined in this table, but presumably they are NBFIs.
- The local currency of Bangladesh is called Taka, abbreviated as 'Tk', and its value is around Tk82/dollar. 1 crore = 10 million. We use these figures to convert the Taka 'crores' data into \$ million here.
- 9. While we do not show the corresponding figures for earlier years, the public-private sector shares would have been more skewed towards the public sector due to the even smaller size of the private sector in formal credit markets in earlier years.
- 10. Source: https://www.bb.org.bd/fnansys/govsecmrkt/index.php.
- 11. Foreign grants are cash gifts that require no payback, while foreign aid is foreign loans that have to be paid back.
- 12. The third channel, government borrowing from the non-bank public is not part of direct monetization because the non-bank public cannot create money (only the Bangladesh Bank and commercial banks can do so).
- 13. However, indirect monetization may also exist and be significant. Further study is required to quantify the amount of direct and indirect monetization and its inflationary effects. This is currently work-in-progress by the author.
- 14. Source: Data from the Bangladesh Bank Monthly Economic Trends publication, Statisticaltable.xlsx, https://www.bb.org.bd/econdata/index.php, T. XIII. The table is only partially reproduced here.
- 15. Source: Data from the Bangladesh Bank Monthly Economic Trends publication, Statisticaltable.xlsx, https://www.bb.org.bd/econdata/index.php, T. IIE. The table is partially reproduced here.
- 16. Source: Major Economic Indicators: Monthly Update, Volume 08/2018, p.23 Budget Financing Table. https://www.bb.org.bd/econdata/openpdf.php?i=6. 1Excludes interest. 2Includes treasury bills & bonds held by the non-bank financial institutions through secondary auctions, T. bills & bonds have been taken at face value. 3Total foreign aid disbursement less amortization payment.
- 17. Unfortunately, we do not have data for earlier years. The Bangladesh Bank website shows only the latest monthly update (a pdf report) in the website mentioned above. It does not have data for previous years.